Control of Foot-and-Mouth Disease during 2010–2011 Epidemic, South Korea

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Foot-and-mouth disease (FMD) is a highly contagious disease caused by foot-and-mouth disease virus (FMDV; family Picornaviridae, genus Aphthovirus). FMDV serotypes O, A, and Asia1 are widespread in Southeast Asia (1). In South Korea, small-scale outbreaks of FMDV infection caused by serotype O occurred in March 2000, May 2002, and April 2010 (2–5), and an outbreak caused by serotype A occurred in January 2010 (6). In contrast, an outbreak during November 2010–April 2011 was much more widespread (7). We reviewed the progression of this outbreak and methods used to control it, including culling and vaccination of pigs and cattle.

The Study

Clinical signs of FMD in animals appeared on November 23, 2010, in a pig-farming complex in Gyeongbuk Province. Reporting to the central government was delayed for ≈1 week because of misdiagnosis caused by false-negative results from a pen-side antibody kit. FMDV-positive test results were confirmed on November 28–29. Because many cattle farms were located in the areas surrounding the pig-farming complex, the virus was detected mainly in cattle during the next 25 days (online Technical Appendix Figure 1, wwwnc.cdc.gov/EID/article/19/4/12-1320-Techapp1.pdf). After the first detection, the disease spread to 75 cities or counties in 11 provinces over 144 days, through April 21, 2011; the only provinces not affected were Jeonbuk, Jeonnam, and Jeju (Figure 1). As soon as an outbreak was reported, animal movement restrictions were imposed, and a 3-km radius protection zone and 10-km radius surveillance zone were set around the outbreak area.

FMD spread throughout Gyeongbuk Province until December 14; at the same time, it spread rapidly to other regions, including the provinces of Gyeonggi (December 15), Gangwon (December 21), and Incheon (December 23) (Figure 1). For emergency disease control, vaccines were initially administered to cattle in these outbreak areas on December 25. However, FMD continued to spread into additional provinces during January 2011, with outbreaks occurring in Chungnam (January 1), Chungbuk (January 3), Daegu (January 17), and Gyeongnam (January 24). Nationwide vaccination was implemented on January 13, and the last reported case occurred on April 21 in Youngcheon City, Gyeongbuk Province.

During this outbreak, 153 (73.56%) of 208 farms with suspected cases were confirmed as index points for disease transmission into new areas. Of farms with animals showing clinical signs, 3,234 (83.98%) of 3,851 had positive test results for FMDV in animals. Within the affected areas, after FMDV infection was confirmed in 1 farm, 295 (21.24%) of 1,389 other farms had positive test results. For farms related to the infected farms epidemiologically (e.g., by vehicle movement or human contact), 33 (10.68%) of 309 had positive test results.

An FMD vaccine of high potency was imported for emergency vaccination; the vaccine used FMDV strain O1 Manisa (8). A postvaccination analysis using serum samples collected from vaccinated animals and viruses isolated in the field showed the vaccine’s high efficacy in the field. Cattle in the affected regions were vaccinated first, on December 25; later, vaccination was expanded to the whole cattle population, with vaccination completed by...
January 31, 2011. Pigs were vaccinated 14 days after the cattle (January 8), and the whole pig population was also vaccinated by the end of January.

According to national policy, culling began in November 2010 for all animals on farms with infected animals. Once vaccination was expanded nationwide in mid-January 2011, a vaccination-to-live policy was implemented; that is, vaccinated animals on farms with infected animals were culled only if the outbreak began within 2 weeks after vaccination but not if the outbreak began >2 weeks after vaccination. Most culled animals were disposed of by burial, which was regarded as a suitable method for a large-scale outbreak, given its advantage of easy handling within a short time. Approximately 3.48 million animals (151,425 cattle, 3,318,299 pigs, 8,071 goats, and 2,728 deer) were buried at 4,583 burial sites (online Technical Appendix Figure 2). Some farms that were required to cull livestock because of FMD risk did not undertake the process in a timely manner, which contributed to a spike in new infections on the 38th–64th days after the outbreak began (January 4–31, 2011) (online Technical Appendix Figure 3). These new infections, mainly among pigs, occurred in Chungnam, Chungbuk, Gangwon, Gyeongnam, and Gyeonggi provinces.

After vaccination and culling were implemented, the number of daily FMD cases decreased gradually. Among cattle, the number of FMD cases began to decrease on the 40th day after the initial outbreak (12 days after the first cattle vaccinations). In pigs, the number decreased after the 60th day (18 days after the first pig vaccinations) (online Technical Appendix Figure 1). Many animals also were culled during January 2011 (online Technical Appendix Figure 2).

Table 1. Laboratory diagnosis of FMDV infection in specimens from a pig-farming complex, Gyeongbuk Province, South Korea, November–December 2010*  

<table>
<thead>
<tr>
<th>Farms in pig complex</th>
<th>Date of sample collection</th>
<th>Specimen type</th>
<th>RT-PCR</th>
<th>Antigen detection</th>
<th>No. animals tested</th>
<th>No. antibody-positive animals</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Nov 28</td>
<td>Serum</td>
<td>+</td>
<td>O serotype</td>
<td>10</td>
<td>2</td>
</tr>
<tr>
<td>B</td>
<td>Nov 29</td>
<td>Serum</td>
<td>+</td>
<td>O serotype</td>
<td>10</td>
<td>2</td>
</tr>
<tr>
<td>C</td>
<td>Dec 1</td>
<td>Serum</td>
<td>–</td>
<td>ND</td>
<td>20</td>
<td>0</td>
</tr>
<tr>
<td>D</td>
<td>Dec 1</td>
<td>Serum</td>
<td>–</td>
<td>ND</td>
<td>20</td>
<td>10</td>
</tr>
</tbody>
</table>

*FMDV, foot-and-mouth disease virus; RT-PCR, reverse transcription PCR; SP-O, structural protein of FMDV serotype O; NSP, FMDV nonstructural protein; S, saliva; V, vesicle; H, detached hooves; +, positive; ND, not done; –, negative.
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Appendix Figure 2), and the number of FMD outbreaks decreased to as low as a single index case daily after January 31, 2011.

The outbreak quickly spread nationwide across a large distance. This rapid spread occurred for several reasons: 1) the first infection was in a pig-farming complex, and pigs excrete the virus in large amounts; 2) detection of the first infection was delayed; 3) FMDV-contaminated feces from the index pig-farming complex was moved to other provinces to be recycled for use as fuel on November 17, before the first outbreak; 4) the virus has increased stability during the winter months, enabling it to be transmitted more easily; 5) culling of infected animals was not implemented quickly enough by affected farms; and 6) the distance between farms in the area was small.

The FMD virus is believed to have entered South Korea around November 9–16, 2010; the first clinical signs in pigs appeared on November 23, and serologic investigation found that the time point for FMD infection was November 14. The virus might have been brought into the country as a result of a farmer’s trip to Southeast Asia in early November.

FMDV isolates from Mongolia, Vietnam, and other countries in Asia largely group into 2 phylogenetic clusters on the basis of nucleotide similarities (1). To determine the relationship between the South Korea virus strain and those from other countries in Asia, we analyzed the viral protein 1 nucleotide sequence of an FMDV virus isolate from the first FMD case, in November 2010. The sequence showed >99% identity with the O serotype; this type also matched those found in Gyeonggi Province and another location in Gyeongbuk Province during December 2010. However, a group of FMD viruses identified in South Korea and People’s Republic of China (group 1) showed 6 amino acid residues of viral protein 1 different from those of other seasons or countries (Table 2). In addition, among other FMD outbreaks identified in neighboring countries, viruses that originated in China had the most similar composition in amino acid residues to those from South Korea (Table 2; Figure 2) (1,9).

Conclusions
An outbreak of FMD in South Korea during November 2010–April 2011 was caused by serotype O FMDV and affected ≈3,700 farms; 153 farms were identified as index
locations for new outbreaks. A total of 3.48 million susceptible animals were culled, including cattle and pigs. A vaccination program was effective in controlling the outbreak, and FMD incidence declined rapidly after its completion.

**Acknowledgments**

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Dr Jong-Hyeon Park works with Animal, Plant and Fisheries Quarantine and Inspection Agency on FMD diagnosis and surveillance. His research interests are development of recombinant vaccine, antiviral agents, and rapid diagnostic methods for FMD.

**References**


Table 2. Comparison of VP1 amino acids of foot-and-mouth disease isolates from South Korea versus viruses originating in other countries in Southeast Asia, 2010*

<table>
<thead>
<tr>
<th>Group and strain</th>
<th>Country</th>
<th>Region and province</th>
<th>Date of collection</th>
<th>Similarities of VP1, %</th>
<th>Alignment of major differences in VP1 amino acids by position</th>
<th>Genbank accession no.</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td>nt</td>
<td>aa</td>
<td>58</td>
</tr>
<tr>
<td>I</td>
<td>O/Andong/SKR/2010</td>
<td>South Korea</td>
<td>Andong, Gyeongbuk</td>
<td>Nov 28</td>
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<td>Ref</td>
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<tr>
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<td>Paju, Gyeonggi</td>
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<td>Dec 15</td>
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<tr>
<td>O/PC/SKR/2010</td>
<td>South Korea</td>
<td>Pyeongchang, Gangwon</td>
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<td>99.06</td>
<td>99.53</td>
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<tr>
<td>O/GH/SKR/2010</td>
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<td>Incheon</td>
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<td>Shenzhen, Guangdong</td>
<td>Mar 4</td>
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<td>98.10</td>
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<td>97.18</td>
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<td>O/RUS/Jul 2010</td>
<td>Russia</td>
<td>Abagaytuy, Zabajkal’skikray</td>
<td>Jul</td>
<td>99.06</td>
<td>99.06</td>
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<td></td>
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<td>99.53</td>
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<td>99.53</td>
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<td>IV</td>
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<td>Miyazaki</td>
<td>May</td>
<td>98.90</td>
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<td>O/TZ/CHA/2010</td>
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<td>May</td>
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<td>V</td>
<td>O/VN/YB/08/2010</td>
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<tr>
<td>VI</td>
<td>O/KOR/1/2010</td>
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<td>98.44</td>
<td>99.06</td>
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<td>O/KOR/10/2010</td>
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<td>98.44</td>
<td>98.59</td>
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<tr>
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<td>May 6</td>
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<td>98.59</td>
<td></td>
</tr>
</tbody>
</table>

*Groups are based on major differences in amino acids. VP1, viral protein 1; nt, nucleotides; aa, amino acids; SKR or KOR, South Korea; ref, referent; –, no difference; CHA, China; NA, not available; RUS, Russia; HKN, Hong Kong; JPN, Japan; VN, Vietnam.
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Technical Appendix

Technical Appendix Figure 1. Timeline of foot-and-mouth disease cases and case detection by foot-and-mouth disease virus antibody testing (structural and nonstructural protein analyses) for outbreak in South Korea, 2010–2011. Onset dates for vaccination of cattle and pigs are indicated.
Technical Appendix Figure 2. Cumulative numbers of culled animals or farms during foot-and-mouth disease outbreak, South Korea, 2012–2011.
Technical Appendix Figure 3. Timeline of animals or farms requiring culling during foot-and-mouth disease outbreak, South Korea, 2010–2011. Onset dates for vaccination of cattle and pigs are indicated. Most culling occurred during January 2011; vaccination was completed by January 31, 2011.